UNITED STATES OF AMERICA

NATIONAL TRANSPORTATION SAFETY BOARD

OFFICE OF ADMINISTRATIVE LAW JUDGES

MV ETHAN ALLEN,
LAKE GEORGE, NEW YORK,

OCTOBER 2, 2005 * Docket No.: DCA 06 MM 001

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Interview of: LAKE GEORGE COMMISSION

Fort William Henry Resort and Conference Center Lake George, NY

Wednesday, October 12, 2005

The above-captioned matter convened, pursuant to notice, at 9:35~a.m.

BEFORE: MORGAN TURRELL

APPEARANCES:

MORGAN TURRELL National Transportation Safety Board

SGT. WALT SCHEDEL New York Park Police

MAURICE ALDRICH
Warren County Sheriff's

MATT QUIRK
SEAN QUIRK
JIM QUIRK
Shoreline Cruises

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1 INTERVIEW

- 2 (9:35 a.m.)
- 3 MR. TURRELL: Good morning. It is October 12th at
- 4 9:35 in the morning. We are at the Fort William Henry Resort
- 5 and Conference Center. We're going to interview the Lake
- 6 George Commission, Molly Gallagher, Michael White, and Joseph
- 7 Snyder. And present here today starting on my left. Matt
- 8 Ouirk.
- 9 MR. M. QUIRK: Matt Quirk with Shoreline.
- 10 MR. S. QUIRK: Sean Quirk, Shoreline Cruises.
- 11 MR. J. QUIRK: Jim Quirk, Shoreline.
- 12 SGT. SCHEDEL: Sergeant Walt Schedel, New York State
- 13 Police.
- MR. TURRELL: Morgan Turrell, NTSB.
- MR. ALDRICH: Investigator Mo Aldrich, Warren County
- 16 Sheriff's.
- 17 MR. WHITE: Mike White with the Lake George Park
- 18 Police.
- 19 MR. SYNDER: Joe Snyder, Lake George County Police.
- MR. TURRELL: We can start with Mr. White.
- 21 BY MR. TURRELL:
- Q. Okay, Michael, can you tell us how long you've worked
- 23 for the Lake George Park Commission?
- A. Seventeen years.
- Q. And what is your position there?

- 1 A. Executive Director.
- Q. And was your job as executive director, what does the
- 3 job description entail?
- A. As executive director, I'm the head of the commission
- 5 staff and I oversee the day-to-day operations of the commission
- 6 and meetings of the board.
- 7 Q. Tell us what the mission of the Lake George
- 8 Commission is?
- 9 A. The mission of the commission is set forth in state
- 10 law to preserve and protect the unique natural and scenic
- 11 resources of the lake and the surrounding countryside. And the
- 12 commission has specific responsibility to adopt rules and
- 13 regulations related to certain features of the lake, including
- 14 the recreation and water power.
- 15 Q. How long has the commission been in existence, do you
- 16 recall?
- 17 A. Since 1961 but the commission's responsibility and
- 18 authority were significantly expanded in 1987.
- 19 Q. How many employees does the commission have?
- 20 A. Nine full-time annual and nine seasonal marine patrol
- 21 officers.
- 22 Q. Now, the commission itself, is that an elected body
- 23 or is that appointed?
- A. Members are appointed by the governor by and with the
- 25 advice and consent of the senate.

- 1 Q. How many members are there?
- 2 A. There is nine commission members and the commissioner
- 3 of environmental conservation is an ex-official member of our
- 4 board.
- 5 BY MR. TURRELL:
- 6 Q. And Molly Gallagher, can you tell us what your
- 7 position is?
- 8 A. I am an environmental analyst.
- 9 Q. And what does that job description entail?
- 10 A. I review all the permit applications that come in to
- 11 the commission.
- 12 Q. And what are those permits for?
- 13 A. We have storm water management permit programs, dock
- 14 (indiscernible) mooring, marina, recreational usage including
- 15 tour boats, parasail, and sea plane, as well as new
- 16 recreational usage.
- 17 Q. How long have you worked with the commission?
- 18 A. About eleven years.
- 19 BY MR. TURRELL:
- 20 Q. And Lieutenant Snyder.
- 21 A. Lieutenant Joe Snyder, I am a supervisor and
- 22 environmental conservation officer for the New York State and
- 23 County Police and I'm assigned to the Lake George Park
- 24 Commission as the director of law enforcement. And in that
- 25 role I'm responsible for the operation of the marine patrol,

- 1 which is a seasonal enforcement patrol on the lake, and all
- 2 enforcement matters regarding the commission's regulations
- 3 pertaining to docks (indiscernible) storm water.
- 4 Q. Okay, how long have you worked for the Lake George
- 5 commission?
- 6 A. The commission 13 years, and the county police, 20
- 7 years. Park police, 22 years.
- Q. Okay.
- 9 BY MR. TURRELL:
- 10 Q. Michael, can you give us, run down the assets that
- 11 the commission has on the lake for enforcing rules and
- 12 regulations?
- 13 A. Yes, there is a seasonal marine patrol, as Lieutenant
- 14 Snyder indicated. He's the director. And we have two
- 15 sergeants and (indiscernible) patrol officers, seven or eight,
- 16 it may vary from season to season, with eight patrol boats. So
- 17 we operate generally at full capacity from six zones on the
- 18 lake.
- 19 Q. Can you describe those zones for us?
- 20 A. Yeah, south would be in the area from Lake George
- 21 Village, north to up about Diamond Island. There would be two
- 22 sections east and west and south of the narrows. An area from
- 23 the narrows north to a Brown Hague (ph.) and then a northern
- 24 area from Sabbath Bay Point Hague area north to the end of the
- 25 lake. On a busy day we might have what we call a floater, as

- 1 well, so (indiscernible) goes more or less where the traffic
- 2 and the calls warrant.
- 3 Q. Okay. In particular, can you tell us what the Lake
- 4 George Commission's role is in the commercial passenger vessel
- 5 operations on the lake, what oversight you perform in
- 6 particular for those operations?
- 7 A. Yeah. The commission has regulations governing what
- 8 we call tour boats. And that is essentially those that offer
- 9 passenger service or perhaps charters of fishing and
- 10 sightseeing, scuba, that sort of thing. The regulations
- 11 establish that a permit is required and sets a number of
- 12 standards for the operation of those in terms of their effect
- 13 on the other activities on the lake, on the environment and the
- 14 safety of the users of the lake overall.
- 15 Q. Okay, and does your office field complaints in
- 16 regards to the activities, environment and safety? Any sort of
- 17 complaints from lake residents or users?
- 18 A. Yes.
- 19 Q. And what form do those complaints come in?
- 20 A. Well, they might come in by telephone, e-mail or
- 21 personal contact, letter.
- Q. And how are those contacts recorded? Are they
- 23 recorded in your office or kept track of?
- 24 A. Yeah, we would keep a file on lake recreation overall
- 25 or we would assemble those for the purpose of consideration by

- 1 the commission when it makes overall regulations and policies.
- 2 Q. Let's step aside from that for just a moment.
- 3 BY MR. TURRELL:
- Q. Can you describe perhaps, Molly, the first thing that
- 5 we talked about, the different permits that commercial
- 6 operators are required to have, for example, Shoreline?
- 7 A. Sure, I guess the first one is the facility operation
- 8 permit with our marina permits program. And if you're offering
- 9 marina services such as the charter boats, tour boats,
- 10 (indiscernible), rental boats along with a number of other
- 11 things, you would need a marina permit. They're issued for
- 12 five years and renewed.
- 13 Q. Okay, that's the same as a facility operator permit
- 14 or is that separate, the marina?
- 15 A. No, that's specific to the facility so it needs to be
- 16 tied to a facility on the lake.
- 17 Q. So a facility permit and a marina permit?
- 18 A. No, the marina permit.
- 19 Q. Okay, the same.
- 20 A. And then, in addition to that, if you're operating a
- 21 parasail or a tour boat, you would need what we call a special
- 22 permit for those activities.
- Q. Okay, to your best knowledge, how many of those
- 24 marina permits and special permits are there on the lake?
- 25 A. There are about one hundred class A marina. We have

- 1 two types, class A and class B. Class B is just like a
- 2 resident that offers one berthing.
- 3 Q. Okay, and then class B?
- A. I'd have to guess maybe about 30.
- 5 Q. Okay, and would class B represent what type of
- 6 marina?
- 7 A. Just any facility offering one berthing space on the
- 8 dock or mooring.
- 9 Q. And special permits?
- 10 A. We have, I believe, seven permits. And I think three
- 11 seaplane permits, those aren't generally tied to marina permits
- 12 (indiscernible). And three parasail permits.
- 13 Q. And the guidelines for the permits, a permit holder,
- 14 do you provide guidelines on what type of operations those
- 15 permits allow, in other words, are there strict guidelines as
- 16 to what the permit allows the operator to do?
- 17 A. Basically the permit takes all our regulatory
- 18 language and puts it right into that the special commission.
- 19 Q. Okay, and after the issuance of a permit, how is the
- 20 regulation enforced? What is that, Lieutenant Snyder's shop?
- 21 A. Yeah.
- 22 Q. When complaints are gathered by the commission, do
- 23 those complaints somehow affect the permit issuance? If
- 24 there's a complaint, they have a seaplane operating hazardously
- 25 somewhere, would that permit be issued or reissued at some

- 1 point, or is that, those complaints considered when they
- 2 reissue permits?
- 3 A. The complaints, when Joe acts on them, he copies me
- 4 on what the outcome was and I keep that in the file for review
- 5 at renewal time.
- Q. And if there is excessive complaints, would that
- 7 permit be renewed?
- 8 A. To be honest, we haven't had that kind of provision.
- 9 Q. Okay.
- 10 A. You know, I mean (indiscernible) depending on what
- 11 the violation is.
- 12 Q. Has there been a case where a permit's been even
- 13 temporarily suspended or revoked?
- 14 A. Not during my tenure.
- 15 Q. Okay.
- 16 A. That I know of.
- 17 Q. And you've been there for how long?
- 18 A. Thirteen years.
- 19 Q. Thirteen years.
- BY MR. TURRELL:
- 21 Q. Okay, with Lieutenant Snyder. If you could just
- 22 describe your normal day-to-day routine enforcing Lake George
- 23 rules and what type of duties you have to perform in law
- 24 enforcement on the lake?
- 25 A. Well, my normal routine or the officers' normal

- 1 routine?
- 2 Q. The officers' routine.
- 3 A. Okay, seasonal patrol, as the executive director's
- 4 standing, begins usually the first or second week in May,
- 5 usually the second week of May and goes through to until
- 6 Columbus Day. Full time patrol starts 4th of July, the weekend
- 7 of the 4th of July and goes through until Labor Day. So seven
- 8 days a week from 4th of July through Labor Day, weekends
- 9 (indiscernible) spring and in the fall.
- 10 Weekend patrol consists of three patrol boats and
- 11 myself. On Saturdays, a full complement would be all eight
- 12 patrol boats. Generally, on the weekends, all boats are
- 13 working during the summer. During the week it may be three
- 14 boats, it may be four boats depending on traffic.
- 15 Q. Um-hum.
- 16 A. There are regular public safety boating patrol. They
- 17 are assigned to a sector on the lake that they work and respond
- 18 to complaints. Our boats are dispatched to emergency calls,
- 19 911 calls by the Warren County Sheriff's Department. The
- 20 sheriff's department gets a call for our service, they give it
- 21 to the closest boat on the lake. We'll call for locations and
- 22 give it to the closest boat. Officers are all certified peace
- 23 officers that work on the lake. That's about it. They do a
- 24 lot of public safety work, a lot of rescue type work responding
- 25 to sinking boats, stranded boaters, fires, lost hikers,

- 1 campers, you name it. And then navigation law enforcement, as
- 2 well as the Lake George Park Commission regulations.
- 3 Q. Would that also include the New York State navigation
- 4 laws?
- 5 A. Um-hum.
- 6 Q. Okay. Can you describe any complaints you may have
- 7 received about the Mohican, their wake in particular?
- 8 A. I don't think I've ever received an official
- 9 complaint about the Mohican. I've heard comments about the
- 10 Mohican's wake, that it has a big wake. I know from operating
- 11 on the lake that it has, it puts out a wake, but I've never
- 12 received any official complaints on that.
- 13 Q. From your experience on the lake, can you describe
- 14 the wake the Mohican puts out?
- 15 A. I would say it's -- I'm trying to think of away to
- 16 describe it, the width of it.
- 17 Q. Okay.
- 18 A. A long rolling wake.
- 19 Q. Okay.
- 20 A. Not an abrupt wake, but a long rolling wake.
- 21 Q. Can you describe the height above the water line
- 22 from --
- 23 A. That would be dependent on how fast it's going and
- 24 how loaded it is. But I would say certainly I don't think I've
- 25 ever seen it under a couple of feet.

- 1 Q. Okay. Is that like one wake or is that a successive?
- 2 A. Typically my experience is it's one wake that rolls
- 3 through. It's an (indiscernible) personal watercraft operator
- 4 (indiscernible).
- 5 Q. Sure. What about the other boats on the lake? Are
- 6 there any other vessels that put out similar type wakes?
- 7 A. Other larger tour boats put out wakes. We actually
- 8 have larger personally owned yachts on the lake that put out
- 9 some pretty good wakes as well. It's not unusual for a 40-
- 10 footer to be on this lake anymore.
- 11 Q. In your experience have you ever received -- have you
- 12 personally received any complaints regarding the Shoreline
- 13 operation, either their boat operators or their operations in
- 14 general?
- 15 A. The only complaints that we've ever received that I
- 16 know of on Shoreline has to do with parasail operators.
- 17 O. And what was the nature of those complaints?
- 18 A. Traveling too close to shore or near miss situations
- 19 where a boater approaches and say the guy in the parasail is
- 20 coming too close or you almost hit me or something of that
- 21 nature.
- 22 Q. The other boats, the Horicon, the Adirondac, and the
- 23 40-footers, any complaints on those boats?
- A. (Indiscernible).
- Q. How about the Sagamore Hotel, the Morgan? Any

- 1 complaints on them?
- 2 A. Got a complaint somewhere that paint was peeling off
- 3 the stern and falling into the lake, but other than that, I
- 4 don't think we've had any complaints.
- 5 Q. Well, someone's got (indiscernible) --
- 6 (Laughter).
- 7 A. It (indiscernible) peel of the paint (indiscernible).
- 8 Q. Now when you get a complaint, say about the paint
- 9 peeling off the stern, how -- do you go up and visit the boat
- 10 and document those trips somehow or how does that work?
- 11 A. All depends on how the complaint comes in. If a
- 12 boater approaches one of the officers on the lake and gives
- 13 them some kind of information, if it's something that the
- 14 officer can act on, it's a violation of a regulation or a law,
- 15 then the investigator can write a ticket on it. Generally they
- 16 would note it in their logbook. They carry their logbook on
- 17 the boat. Any contact with another vessel they generally make
- 18 notes. There might be a notation that approached by people and
- 19 then dateline and complaint about paint peeling off the boat.
- 20 And whatever they did, if it's a situation where they can
- 21 investigate it immediately, it's in their zone or something
- 22 that is current, they'll take care of it. If it's not, then
- 23 they'll bump it up the chain, give it to the sergeant who will
- 24 decide who handles it.
- Q. What type of agreements do you have with mutual aid

- 1 with other law enforcement agencies in the area? Do you have
- 2 any sort of standing agreement with, say, Warren County or
- 3 state police? Can you describe the nature of your cooperation
- 4 with those other enforcement agencies?
- 5 A. The nature would be very cooperative.
- 6 Q. Okay.
- 7 A. Always have very good working relationship. As far
- 8 as a formal written policy for mutual aid, I'm not aware of
- 9 any. There is none that I'm aware of. From a working
- 10 standpoint, we have a general rule on the lake as far as
- 11 accident investigations go that if a commissioned boat responds
- 12 to a severe personal injury or fatality on the lake, that
- 13 Warren County will always be jointly investigating just because
- 14 of the fact that they have full-time investigators and people
- 15 to help out in those cases.
- 16 Q. Okay, can you tell us how many fatalities you've
- 17 received on the lake, say in the last, in your experience, like
- 18 how many fatalities?
- 19 A. We have good years and bad years. We've had, in the
- 20 13 years I've been here, I think the worst year we had up until
- 21 this year was probably four or five. That would include
- 22 drowning as well as accidents. And then we've had years, we've
- 23 gone several years in a row where we've had none.
- Q. In the last, let's say 2003, 2004, 2005.
- 25 A Last year none. The year before, off the top of my

- 1 head, I would say two. I can recall two.
- 2 Q. And this year, was it just --
- 3 A. None up until October.
- 4 O. Okay. Now, generally, do fatalities involve
- 5 drowning? Is that typically the --
- A. Yeah, depending on the type of call. Sometimes it's
- 7 just a person, man overboard for whatever reason, or we have a
- 8 very rocky bottom on Lake George, so we often have accidents
- 9 that involve drownings, running up on the rocks. We have a
- 10 very busy lake, so on holiday weekends in the summer or any
- 11 weekend in the summer, there's always a potential for a boat-
- 12 to-boat collision. Personal watercraft, a boat collision.
- 13 They've run the full gamut so --
- Q. Do you folks have divers also on call?
- 15 A. We do now.
- 16 Q. Let's see here, okay, Lieutenant, can you give us the
- 17 Lake George Commission's response on Sunday, just a breakdown
- 18 on how many assets you used and --
- 19 A. On Sunday there were three patrol boats working.
- Q. This was October 2nd, sorry, go ahead.
- 21 A. Right, October 2nd. Three patrol boats, one
- 22 sergeant, two officers on three separate boats. I believe that
- 23 Officer Robert Jesky (ph.) who would be our boat 661, that's
- 24 the sector number he's assigned to, which is that south end
- 25 that the executive director described before which would run

- 1 from basically Green Island down to the village on one side of
- 2 the lake. He's the officer who received the call, the original
- 3 Warren County call, took the call, and he responded from the
- 4 Sawmill Bay area. He was working a boat regatta that was
- 5 ongoing in Sawmill Bay. He had Sergeant Gavin Rooney (ph.) in
- 6 672 who was in the Glenn Island area. He responded from Glenn
- 7 Island. We had another officer by the name of Ray Van Danden
- 8 (ph.) who was in 662. I'm not sure exactly where Ray was. I
- 9 think he was in the Sheldon Rock area, which would be the boat
- 10 area of the lake. He responded as well.
- 11 Upon their arrival and realizing the size of the
- 12 incident, they called and I was paged and I responded to the
- 13 scene, as well as two other officers I was able to get a hold
- 14 of, Bill Van Ness (ph.) who responded by car and assisted at
- 15 the scene with the chores that we had on shore with bodies and
- 16 identification, and another sergeant, Cindy Gallant (ph.), who
- 17 responded. So at the scene the officers have actually given me
- 18 what we call an unusual incident report. A UIR is a form that
- 19 they complete. I have those on file. They give a synopsis of
- 20 their activities at that time, you know, what they experienced,
- 21 what happened, what time they arrived. They assisted obviously
- 22 in recovery of persons from the water, a few living, mostly
- 23 dead. And after the immediacy of the situation was over, they
- 24 (indiscernible) divers in the water.
- 25 Q. So you had a total of six persons responding?

- 1 A. Correct, seven if you include me.
- Q. Seven. Now, do you recall what time, the exact time
- 3 that you can recall of the first call you received?
- 4 A. 3:00 for me.
- 5 Q. Okay. Now, boat 661, was that also 3:00?
- A. I believe the boat that took the initial call, I
- 7 think it was 2:55 or 2:53, somewhere around there, that
- 8 responded. Warren County does have the tapes of that --
- 9 Q. Right.
- 10 A. -- (indiscernible).
- 11 Q. And just -- can you recall what you were told about
- 12 the incident? What your initial, what you heard about the
- 13 accident initially? What were you told?
- 14 A. I was just told that a tour boat had flipped over in
- 15 Lake George and there were as many as 50 people in the water
- 16 and multiple fatalities, and the location off Cramer Point.
- Q. Okay. To your knowledge, do you know what the rules
- 18 are regarding drug and accident -- drug and alcohol testing
- 19 after a boating accident on the lake?
- 20 A. If we had any kind of personal injury or fatality and
- 21 there is reason to believe that the operator's somehow
- 22 impaired, we would order a blood test. If we don't have
- 23 probable cause or reason to believe, there's no evidence that
- 24 he had any kind of impairment, then there's no way to force him
- 25 to.

- 1 Q. Would you have believed there was probable cause in
- 2 this incident?
- 3 A. I really never talked with the captain. And at the
- 4 scene at the time I wasn't privy to that. It took me about 45
- 5 minutes to get to the lake. I don't live on the lake.
- 6 Q. Okay. Was there any discussion in your organization
- 7 about that, whether the captain should be tested?
- 8 A. Not that I can recall. No.
- 9 Q. Is it normal for the Warren County folks to perform
- 10 that test on your behalf or will you perform it normally?
- 11 A. It depends. If it's a straight situation where one
- 12 of our officers stops a vessel for a suspected BWI, boating
- 13 while intoxicated, something of that nature, our officers would
- 14 conduct a field sobriety test that would give them their
- 15 reasonable suspicion that this person was intoxicated. And
- 16 then the person would be transported usually to a Warren County
- 17 facility to have an actual (indiscernible), a breathalyzer
- 18 done.
- 19 O. And do you recall when New York State Patrol
- 20 responded?
- 21 A. New York --
- 22 Q. The New York State Police, excuse me, New York State
- 23 Police.
- 24 A. They were there when I got there, and from
- 25 conversations with the troopers working on there, they were

- 1 there helping to pull victims from the water, so it must have
- 2 been fairly --
- Q. Okay.
- 4 A. -- fairly immediate.
- 5 Q. Do you work with them often or --
- 6 A. Regular, yeah.
- 7 Q. What's your relationship with the New York State
- 8 Patrol, the New York State Police?
- 9 A. Good working relationship.
- 10 Q. Now, do they have a patrol boat in the lake also?
- 11 A. They have one, yes. I believe the sheriff
- 12 (indiscernible).
- 13 Q. Getting back to the Shoreline operation, there's the
- 14 parasailing and the U-rentals. Are there any complaints about
- 15 the U-drive or U-boat rental? I forgot the name.
- 16 UNIDENTIFIED SPEAKER: U-Boat.
- 17 MR. TURRELL: U-Boat.
- 18 (Laughter.)
- 19 LIEUTENANT SNYDER: I wouldn't say anything specific
- 20 about Shoreline. People complain about rental boat operators
- 21 all the time in general.
- 22 BY MR. TURRELL:
- 23 Q. As far as the permits or any -- their environmental
- 24 -- have there been any complaints about Shoreline as far as
- 25 their operation from an environmental standpoint or the Lake

- 1 George rules?
- 2 A. Ever?
- 3 Q. In your tenure.
- 4 A. I can't think of anything environmental. We've had,
- 5 the commission has had enforcement cases against Shoreline
- 6 regarding docks and waters.
- 7 Q. Okay, can you describe that please?
- 8 A. It was actually shortly before I arrived at the park
- 9 commission. There was a disagreement over authorized lengths
- 10 of dock at the Shoreline facility by the commission's
- 11 regulations to enforce the length, the authorized lengths of
- 12 wharfs. And that resulted in a rather lengthy litigation and
- 13 settlement.
- 14 Q. To be fair, are there other complaints, say against
- 15 the Lake George Steamship Company in a similar type of
- 16 disagreement?
- 17 A. For docks?
- 18 Q. For docks or environmental problems?
- 19 A. Well, I didn't say there weren't any other complaints
- 20 against Shoreline. I'm not aware of any dock cases against the
- 21 steamboat company. Not in my tenure anyway, there hasn't been,
- 22 but there may have been other than that (indiscernible).
- MR. TURRELL: Well, go ahead, Walt Schedel.
- SGT. SCHEDEL: (Indiscernible).
- 25 BY SGT. SCHEDEL:

- 1 Q. Morgan's done a very good job of covering all the
- 2 bases with you. Each time (indiscernible) you mentioned
- 3 seasonal patrols. Do you have any patrols that are year around
- 4 or are you the only year round enforcement personnel?
- 5 A. I'm the only year round.
- Q. You mentioned that you heard comments about
- 7 complaints regarding wakes in general, possibly the Mohican
- 8 specifically. What would the nature of those complaints be? I
- 9 mean, is it basically Shoreline complaints or from other
- 10 boaters?
- 11 A. I don't know if I would even characterize them as
- 12 complaints, but there was a comment about --
- 13 Q. Okay.
- 14 A. Everybody who operates on Lake George knows that the
- 15 tour boats put out larger wakes than the other boats.
- 16 Q. Um-hum.
- 17 A. (Indiscernible) before the Mohican is bait for
- 18 personal watercraft. We get complaints sometimes from the tour
- 19 boat operators that the PWCs are coming too close. We had a
- 20 collision a couple of years ago with a PWC running into the
- 21 Mohican a couple of years ago. Miraculously it was not a
- 22 fatality or even a significant injury.
- Q. So, as far as the comments go that are made, they're
- 24 generally from other boaters and not from shoreline residents?
- 25 A. I don't know if I can characterize that. I would say

- 1 it's just lake lore, lake knowledge.
- 2 Q. Right. Okay.
- 3 SGT. SCHEDEL: I have no other questions right now.
- 4 MR. TURRELL: Matt Ouirk.
- 5 MR. M. QUIRK: No, I don't have any questions.
- 6 MR. TURRELL: Sean Quirk.
- 7 BY MR. S. QUIRK:
- 8 Q. I just wondered if you would be familiar with -- has
- 9 there been any other capsizing of boats on Lake George in your
- 10 history?
- 11 A. Canoes definitely. I'm trying to think of other
- 12 vessels. Certainly we've had sinkings. I can't recall them
- 13 off the top of my head. I want to check the accident reports
- 14 for all those years and see, but off the top of my head I can't
- 15 recall an actual just flipped over vessel without being struck.
- 16 O. Would you know the results or how it can -- with the
- 17 sinking, the capsizing canoes, why -- was it because of
- 18 conditions on the lake or was it just fooling around or --
- 19 A. Various and sundry reasons. Each one is an
- 20 individual case and then the weather factors, the, you know,
- 21 the location where they're operating. Each accident that gets
- 22 investigated, an accident investigation form gets completed.
- 23 And whatever details can be surmised at the scene are recorded
- 24 on that accident investigation.
- Q. Thank you.

- 1 MR. TURRELL: Jim Quirk.
- 2 BY MR. J. QUIRK:
- 3 Q. Jim Quirk (indiscernible). The thing that just came
- 4 to mind, you were mentioning the term sinking and capsizing.
- 5 How would you, how would you qualify the Ethan Allen between
- 6 those two terms?
- 7 A. I guess for me to qualify it now would be pure
- 8 conjecture because I'm not conducting the investigation. And I
- 9 don't really have all the details. I only have, I only have
- 10 knowledge of what I read in the paper and what, you know, other
- 11 people have said. So I don't know if it would be any value in
- 12 me trying to characterize it.
- 13 Q. Okay. I just wondered if you had, you know, a
- 14 comment on that because that hadn't occurred to me in the past,
- 15 and very significant, I think, difference as to whether it
- 16 capsized or sunk.
- 17 A. Certainly I would say that the two are two different
- 18 things. In my interpretation anyway, the capsizing involves
- 19 overturning. Sinking could be from a number of reasons.
- 20 Q. Thank you. I have no further questions.
- 21 BY MR. TURRELL:
- 22 Q. Lieutenant, can you -- any (indiscernible) crew
- 23 regulations from New York State Boating, the rules requiring a
- 24 certain amount of crew members on board these cruise vessels?
- 25 A. Yes.

- 1 Q. Do you recall what the requirement is for the Ethan
- 2 Allen?
- A. Well, as it was brought to my attention in the media
- 4 mostly, my understanding is that there is a requirement based
- 5 on the number of people that are in the boat as to the number
- 6 of crew that are required.
- 7 Q. Has your agency ever inquired or questioned these
- 8 crews (indiscernible) operation, how many crew members they use
- 9 for their operations?
- 10 A. Never been part of our ordinary practice.
- 11 O. Okay, do you know whose enforcement responsibility
- 12 that would normally come under?
- 13 A. The inspection of the craft is the Office of Parks
- 14 and Recreation, and they're the ones who allow the capacity to
- 15 be set.
- 16 Q. Okay, so as far as those types of boating laws
- 17 regarding the certification, the crew regulations, and so
- 18 forth, you generally defer to New York State on those rules
- 19 or --
- 20 A. I am New York State Park Police.
- 21 Q. New York -- I'm sorry, New York Park Police, I'm
- 22 sorry, New York State Park Police.
- 23 A. I wouldn't characterize it that way. I guess the rub
- 24 is that New York State navigation law --
- 25 Q. Right.

- 1 A. -- New York State navigation law does not have
- 2 anything regarding, to my knowledge, does not have the number
- 3 of crew that are required as part of the Office of Parks and
- 4 Recreation's regulations is my understanding. The enforcement
- 5 of the navigation law out on the lake, if we had a complaint
- 6 certainly, if somebody came to us and said that boat's supposed
- 7 to have this many and it hasn't, then we'd certainly look into
- 8 it, but that's never come up.
- 9 Q. Okay, have any of you received any complaints about
- 10 the crew operators, the cruise vessel, passenger vessels
- 11 operations, you know, involved in any dangerous navigation
- 12 violations regarding an operation, whether it be rules of load
- 13 violations or anything like that?
- 14 A. As I stated earlier, I think the only complaint we've
- 15 ever received would be regarding a parasail boat which on Lake
- 16 George is, the operators of the two parasail, it's a two boat,
- 17 it's a platform and a tow boat, has a single boat with a
- 18 platform on the back of it. So the boat has to pull people
- 19 away from the platform and bring them back to the platform.
- 20 We've had some calls about it being too close to shore and some
- 21 drive up boat complaints about they got too close to me, you
- 22 know, (indiscernible) situation on a lake with a busy lake with
- 23 a lot of traffic, you know, to keep traffic separated
- 24 sometimes.
- Q. Any residents complain about the passenger vessel

- 1 operations? Do residents complain about any --
- 2 A. Well, again the parasail is a PV.
- Q. Okay.
- 4 A. The sailboat is a PV.
- 5 Q. Okay.
- 6 A. I guess that -- if you mean specifically tour boats?
- 7 Q. Yes.
- 8 A. Off the top of my head, I think the only complaint
- 9 I've ever gotten about a tour boat was the first or second year
- 10 I was here that somebody complained that one band was playing
- 11 too loud late at night.
- 12 Q. Okay. And do you recall how long your agency --
- 13 BY MR. TURRELL:
- 14 Q. I guess this would be for perhaps Michael, how long
- 15 you retain records regarding boating permits and citations?
- 16 A. We have a records retention policy, but a parasail
- 17 facility related records, I would expect that we have those
- 18 since the inception of the regulations or tour boats around
- 19 1991.
- Q. Okay. The NTSB would probably like to retain some
- 21 documentation about your activities with the commission, in
- 22 particular any citations issued on the lake in the last, you
- 23 know -- I'll get that time frame for you so we get the right
- 24 scope of documentation.
- MR. TURRELL: Are there any questions from anyone

- 1 else? Matt, Sean?
- MR. M. QUIRK: Yeah, I have one question.
- 3 MR. TURRELL: Matt.
- 4 BY MR. M. OUIRK:
- 5 Q. I just remembered a loading question (indiscernible)
- 6 question about when the first call came into any facility. And
- 7 was it Warren County Emergency 911 that first responded to the
- 8 call into the department?
- 9 A. Warren County Emergency 911 is who dispatched our
- 10 commission boat to the scene.
- 11 Q. Okay, then, did they -- do you know if they referred
- 12 to being informed of an incident through a first responder?
- 13 A. If Warren County was first --
- 14 Q. Yeah, 911 or -- I'm just trying to get an idea of
- 15 what the official time of the accident might be down in one
- 16 report or the report.
- 17 A. I have no knowledge as to how Warren County received
- 18 the original call other than what's been in the news, all the
- 19 telephone calls that they got.
- Q. Right, so there's really no other calls other than
- 21 the first responders on the 911 call that you know about right
- 22 now?
- 23 A. I have no knowledge.
- Q. Thank you.
- MR. TURRELL: Sean?

- 1 MR. S. QUIRK: That's it.
- 2 MR. TURRELL: Jim?
- 3 MR. J. QUIRK: No further questions.
- 4 MR. TURRELL: Walter?
- 5 SGT. SCHEDEL: That's it.
- 6 MR. TURRELL: Okay, do you gentlemen, Molly, have any
- 7 questions or anything you'd like to add to the NTSB's
- 8 investigation on the Ethan Allen? I'll just start with Joe.
- 9 Any comments or observations?
- 10 LT. SNYDER: No, (indiscernible) up to date.
- 11 MR. TURRELL: Okay. Michael?
- MR. WHITE: No.
- MR. TURRELL: Molly?
- MS. GALLAGHER: No.
- MR. TURRELL: Okay, the NTSB would like to thank all
- 16 of you for your help, and we will probably be communicating
- 17 further with some document requests. And (indiscernible) very
- 18 helpful right from the start getting us off the ground from day
- 19 one. Now, if you just go ahead and nod one by one, this is
- 20 record, and I'll end the conversation and then we'll all just
- 21 -- we'll ask a couple questions.
- 22 UNIDENTIFIED SPEAKER: I acknowledge this was
- 23 recorded.
- MR. TURRELL: Okay, thanks.
- 25 UNIDENTIFIED SPEAKER: (Indiscernible) made us aware

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1
    that this was a recorded interview.
 2
              MR. TURRELL: Thanks.
 3
              MS. GALLAGHER: I understand it's been recorded.
 4
              MR. TURRELL: Thanks very much.
 5
              (Whereupon, the interview in the above-entitled
 6
    matter was concluded.)
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CERTIFICATE

This is to certify that the attached proceeding before the

NATIONAL TRANSPORTATION SAFETY BOARD

IN THE MATTER OF: Investigation of MV Ethan Allen

Lake George, New York

October 2, 2005

Interview of Molly Gallagher,

Michael White, and Lt. Joseph Snyder

(Lake George Commission)

DOCKET NUMBER: DCA 06 MM 001

PLACE: Lake George, New York

DATE: October 12, 2005

was held according to the record, and that this is the original, complete, true and accurate transcript which has been compared to the recording accomplished at the hearing.

Peggy Daniels Transcriber